

Public Law 92-403 92nd Congress, S. 596 August 22, 1972

An Act

86 STAT. 619

To require that international agreements other than treaties, hereafter entered into by the United States, be transmitted to the Congress within sixty days after the execution thereof.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That title 1, United States Code, is amended by inserting after section 112a the following new section:

"§ 112b. United States international agreements; transmission to Congress

"The Secretary of State shall transmit to the Congress the text of any international agreement, other than a treaty, to which the United States is a party as soon as practicable after such agreement has entered into force with respect to the United States but in no event later than sixty days thereafter. However, any such agreement the immediate public disclosure of which would, in the opinion of the President, be prejudicial to the national security of the United States shall not be so transmitted to the Congress but shall be transmitted to the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives under an appropriate injunction of secrecy to be removed only upon due notice from the President."

Sec. 2. The analysis of chapter 2 of title 1, United States Code, is amended by inserting immediately between items 112a and 113 the following:

"112b. United States international agreement; transmission to Congress."

Approved August 22, 1972.

U. S. international agreements other than treaties. Transmittal to Congress.
64 Stat. 980.

LEGISLATIVE HISTORY:

HOUSE REPORT No. 92-1301 (Comm. on Foreign Affairs). SENATE REPORT No. 92-591 (Comm. on Foreign Relations). CONGRESSIONAL RECORD, Vol. 118 (1972):

Feb. 16, considered and passed Senate. Aug. 14, considered and passed House.

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S. 596, Case Purpose: Require that international agreements other than treaties be transmitted to the Congress or to the foreign affairs committees if public disclosure would be prejudicial to national security.

Problem: Would "intelligence agreements" fall within the purview of the legislation? (See 12 March 1971 memorandum and file for details.)

Comment: The key issue is the extent to which executive agreements are within the constitutional province of the President as the sole organ responsible for the prosecution of foreign affairs. So far intelligence arrangements have not been treated as "international agreements" subject to current law publications requirements (I U.S.C. 112a and Article 102, U.N. Charter). The term "international agreement" is not defined. Ultimately the Executive will be required to take a stand on this issue on the grounds of Executive privilege.

Action: Il February Chairman Fulbright requested State to provide coordinated Executive Branch comments on the bill (see file for details of LRH/LLM meeting with State and DOD). LLM spoke to Ralph Burr, OMB, on 19 April 1971 on departmental reports on S. 596 and indicated that while we did not want to get out in front on the issue, we do have serious problems with State's suggestion that intelligence agreements might be made available to the Senate Foreign Relations Committee and we would prefer the more explicit objection on constitutional grounds which we understood will be in Defense's proposed report (DOD's report is based on a LRH draft). Burr said that National Security Council had also submitted views but on checking with Frank Chapin we were informed that they are in the nature of marginal notes on State's proposed report. Burr assured LLM that the report forwarded to Fulbright would oppose the bill. Burr said departmental report still on his desk (21 May).

Status: Inactive (Senate Foreign Relations). Departmental reports - unknown.